Message Text

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TO USMISSION GENEVA PRIORITY
AMEMBASSY TOKYO
INFO AMEMBASSY BANGKOK PRIORITY
AMCONSUL HONG KONG
AMEMBASSY KUALA LUMPUR

AMEMBASSY MANILA AMEMBASSY PARIS

AMEMBASSY SINGAPORE

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E.O. 11652:GDS

TAGS:SREF

SUBJECT: JAPANESE CONTRIBUTION TO SUPPORT OF INDOCHINESE REFUGEES

REF: GENEVA 08723

1. EA DAS OAKLEY MET JUNE 2 WITH TWO JAPANESE EMBASSY OFFICERS TO DISCUSS CURRENT SITUATION REGARDING REFUGEES FROM INDOCHINA AND JAPAN'S COMMITMENT TO CONTRIBUTE AN ADDITIONAL \$10 MILLION TO INDOCHINA REFUGEE SUPPORT. EMBOFFS STRESSED THEY HAD NO INSTRUCTIONS REGARDING STATUS OF CONFIDENTIAL

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PLANNING FOR ADDITIONAL \$10 MILLION CONTRIBUTION, BUT THEY EXPRESSED INTEREST IN HEARING OUR VIEWS ON HOW REFUGEE PROGRAMS DEVELOPING.

2. OAKLEY OPENED BY GIVING HIS ASSESSMENT OF CURRENT SIT-UATION. HE STRESSED THAT WITH INCREASED FLOW OF REFUGEES THERE HAD BEEN A FUNDAMENTAL CHANGE IN THE SITUATION, I.E., IT WAS NOW MORE DIFFICULT AND THE OUTLOOK WAS MORE UNCERTAIN THAN EVEN A MONTH AGO. THE EXODUS OF ETHNIC CHINESE INJECTED A COMPLETELY NEW FACTOR, AND IN THIS REGARD IT WAS NOT CLEAR JUST WHAT VIETNAM'S POLICY WAS. OAKLEY WENT ON TO EXPLAIN USG PLANS FOR DEALING WITH THE SITUATION. HE SAID THAT THE USG WOULD PURSUE A NEW PROGRAM TO TAKE 25,000

INDOCHINESE REFUGEES PER YEAR. THESE WOULD BE ADMITTED TO THE US UNDER PAROLE AUTHORITY UNLESS AND UNTIL CONGRESS PASSED NEW LEGISLATION TO AUTHORIZE ADMISSIONS AT THAT LEVEL. WE UNDERSTAND THAT AUSTRALIA INTENDED TO ADMIT 9,000 PER YEAR AND THAT FRANCE, CANADA AND OTHERS WOULD CONTINUE TO ADMIT REFUGEES WITH POSSIBLY SOME INCREASE IN THE NUMBERS.

- 3. OAKLEY WENT ON TO EXPLAIN THAT THE US WAS ENCOURAGING THAILAND TO ENTER A SCHEME FOR THE PERMANENT RESETTLEMENT OF INDOCHINA REFUGEES IN THAILAND. TO DATE THERE HAD BEEN NO FIRM THAI DECISION, AND THEREFORE IT WAS NOT POSSIBLE TO PROJECT THE DIMENSIONS OR TIMING OF SUCH A PROGRAM IF ONE WAS ADOPTED. THE USG WAS PREPARED TO PROVIDE ASSISTANCE FOR SUCH A PROGRAM, BUT UNTIL THE THAI GOVERNMENT AGREED THERE WOULD BE NO MECHANISM OR FUND FOR THE GOJ TO SUPPORT.
- 4. JAPANESE EMBOFF EXPLAINED BACKGROUND OF GOJ DECISION CONFIDENTIAL.

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TO CONTRIBUTE ADDITIONAL \$10 MILLION IN TERMS OF THEIR EXPECTATION THAT A NEW FUND MIGHT BE ESTABLISHED FOR THE RESETTLEMENT OF REFUGEES IN THAILAND. NOW IT APPEARED THE SITUATION WAS MORE FLUID THAN PREVIOUSLY THOUGHT. IN ANY EVENT, HE SAID THE GOJ DID NOT PLAN TO USE THE \$10 MILLION TO HELP COVER THE CURRENT UNHOR DEFICIT. THE GOJ'S CURRENT CONTRIBUTION OF \$1.7 MILLION (UP FROM \$700,000 LAST YEAR) WAS INTENDED TO HELP THE UNHOR MEET THE SHORTFALL. ASKED ABOUT THE TIMING OF THE ADDITIONAL CONTRIBUTION, HE SAID HE UNDERSTOOD THAT \$5 MILLION WOULD BE PART OF A SUPPLEMENTARY BUDGET NOW UNDER PREPARATION FOR PASSAGE IN THE FALL, WITH AN ADDITIONAL \$5 MILLION FOR NEXT YEAR'S BUDGET. HE ADDED, HOWEVER, THAT TO APPROPRIATE FUNDS THE GOJ WOULD NEED A CLEAR IDEA OF HOW THE MONEY WAS TO BE USED AND PREFERRED THAT IT BE CONTRIBUTED FOR SOME CONCRETE PURPOSE.

5. OAKLEY THEN NOTED THE ENORMOUS PRESSURES BUILDING ON THE UNHCR AS A RESULT OF CONTINUING HIGH LEVEL OF REFUGEE FLOW FROM INDOCHINA WHICH WAS HAVING A HEAVY IMPACT ON THAILAND, MALAYSIA, INDONESIA AND AUSTRALIA AS WELL AS ON RELATIONS BETWEEN THE PRC AND VIETNAM.

6. JAPAN COUNTRY DIRECTOR POINTED OUT THAT GOJ PLEDGE OF \$10 MILLION TO UNHCR HAD BEEN WELL RECEIVED BUT QUESTIONS HAD ARISEN AS TO HOW IT WOULD BE USED AND WHEN. THE POLITICAL IMPACT OF THE PLEDGE WOULD BE VITIATED IF THE GOJ DID NOT FIND A WAY TO USE THE MONEY WITHIN A REASONABLE TIME. HE SUGGESTED THAT GOJ AND UNHCR GET IN DIRECT TOUCH WITH EACH OTHER IN GENEVA TO CLARIFY THE ISSUES AND DISCUSS APPROPRIATE USES FOR THE FUNDS. JAPANESE EMBOFF THOUGHT

THIS WAS BEST MEANS OF HANDLING PROBLEM. VANCE

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